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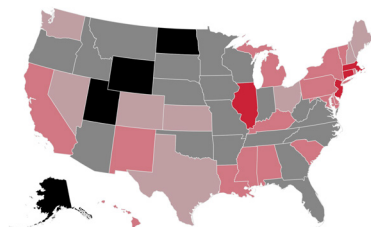
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# Summary of Findings

## 27 states did not have enough money to pay their bills

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When states do not have enough money to pay their bills, TIA takes the money needed to pay bills and divides it by the estimated number of state taxpayers. We call the resulting number a Taxpayer Burden™. Conversely, a Taxpayer Surplus™ is the amount of money left over after all of a state's bills are paid, divided by the estimated number of taxpayers in the state.



We rank the states based on these numbers. In the map above, states with a Taxpayer Burden are shown in red; states with a Taxpayer Surplus are shown in black. The darker the color, the greater the burden or surplus.

## \$2.9 trillion in debt \$2.1 trillion in assets

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When total state debt is offset

# Alphabetical List and Ranking

Alabama, p. 38, No. 32	Montana, p. 88, No. 12
Alaska, p. 40, No. 2	Nebraska, p. 90, No. 8
Arizona, p. 42, No. 20	Nevada, p. 92, No. 27
Arkansas, p. 44, No. 21	New Hampshire, p. 94, No. 26
California, p. 46, No. 46	New Jersey, p. 96, No. 49
Colorado, p. 48, No. 25	New Mexico, p. 98, No. 33
Connecticut, p. 50, No. 50	New York, p. 100, No. 39
Delaware, p. 52, No. 44	North Carolina, p. 102, No. 14
Florida, p. 54, No. 16	North Dakota, p. 104, No. 1
Georgia, p. 56, No. 219	Ohio, p. 106, No. 28
Hawaii, p. 58, No. 45	Oklahoma, p. 108, No. 17
Idaho, p. 60, No. 10	Oregon, p. 110, No. 6
Illinois, p. 62, No. 48	Pennsylvania, p. 112, No. 40
Indiana, p. 64, No. 15	Rhode Island, p. 114, No. 37
Iowa, p. 66, No. 7	South Carolina, p. 116, No. 36
Kansas, p. 68, No. 39	South Dakota, p. 118, No. 9
Kentucky, p. 70, No. 42	Tennessee, p. 120, No. 5

# Executive Summary

We at Truth in Accounting believe taxpayers and citizens deserve clear, honest, and transparent financial information from their governments. That is why we analyze and simplify lengthy, complex, and sometimes misleading Annual Comprehensive Financial Reports, commonly referred to as ACFRs, into straightforward numbers and explanations.

This is our fifteenth annual Financial State of the States (FSOS) report, providing a comprehensive analysis of the fiscal health of all 50 states. This report analyzes the most recent data for state finances based on fiscal year 2023\*\*. For most states, fiscal year (FY) 2023 ran from June 1, 2022, to June 30, 2023.

At the close of the fiscal year 2023, 27 states could not cover all their financial obligations. In most states, the law mandates a balanced budget, meaning the state's expenses should not exceed its revenues within that fiscal year. However, to claim that their budgets were balanced, elected officials in these states often excluded certain costs from their budget calculations, such as future pension obligations or deferred maintenance. This practice essentially shifts these financial responsibilities onto future taxpayers, leaving them to cover the expenses that should have been accounted for in the current budget.

Furthermore, these budgets are based on expectations and not actual numbers, meaning the "balanced" budget may be in a deficit position at year-end. This deficit may roll over to the next year, adding to the state's overall debt, which may not be considered when creating the following year's budget. The overall debt burden may increase year over year.

TIA's methodology calculates the Taxpayer Burden™ or Surplus™ by dividing the amount of money needed or available to pay all outstanding bills by the number of state tax-paying citizens. We rank the states based on these calculations and use a grading system to provide additional context to each state's financial standing. In our 2023 analysis, four states earned As, 19 received Bs, eight received Cs, 15 received Ds, and four states received Fs.

# Executive Summary

Collectively, all 50 states had \$2.1 trillion in assets available to pay their bills. However, their total debt, including unfunded retirement benefit obligations, reached \$2.9 trillion. This debt includes \$840 billion in pension liabilities and \$492 billion in other post-employment benefits (OPEB), primarily from retiree health care costs.

Rising inflation and a potential employment and income growth slowdown could increase state debt. In the future, Covid-related funding will no longer be a factor in buffering a state from irresponsible spending. The stock market significantly influences government debt reporting; during strong market performance, the value of pension systems' investments can make state debt seem lower. However, it's essential to understand that these are only paper gains, not actual profits, meaning the reduction in debt may not reflect the true financial situation.

While the economy remained strong through the first three quarters of 2024, it is always subject to changes due to national and global events. Taxpayer Burden™ and Surplus™ figures could see significant shifts. TIA advises state governments to reduce pension and OPEB debt and use full accrual accounting\* (or FACT-based accounting) in their budgeting process. This approach would help accurately measure the impact of variables such as inflation, stock market fluctuation, long-term infrastructure maintenance, and employment on a state's financial health.

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\* FACT-based accounting is TIA's term for full accrual calculations and techniques and is a more accurate assessment of a government's financial health. Revenues are recorded when earned, and expenses are recorded when incurred, regardless of when cash transactions occur.

\*\* As of August 31, 2024, the 2023 ACFRs for six states had not been released. Therefore, for those states, 2022 data was used in this report.

# Introduction and Background

Truth in Accounting (TIA) believes it is imperative to provide you with an honest accounting of each state's financial condition. Therefore, we developed a model to analyze all the assets and liabilities of the 50 states, including unreported liabilities.

Since all levels of government derive their just powers from the consent of the governed, government officials are responsible for reporting their actions and results in transparent and understandable ways to the people. Providing accurate and timely information to citizens and the media is essential to government responsibility and accountability. A lack of transparency in financial information, budgets, and financial reports makes it difficult for governments to meet this democratic responsibility.

This is the motivation and foundation for TIA's nonpartisan mission: to educate and empower citizens with understandable, reliable, and transparent government financial information. TIA is a 501(c)(3) nonprofit, nonpartisan organization composed of business, community, and academic leaders interested in improving government financial reporting. TIA makes no policy recommendations beyond improvements to budgeting and accounting practices that will enhance the public's understanding of government finances.

We are also working to change how governmental funds are accounted for so citizens can determine whether their state budgets are genuinely balanced.

We were instrumental in the accounting standards upgrade from the Governmental Accounting Standards Board (GASB), requiring states to disclose their liabilities related to pension benefits (GASB 68) and retiree health care benefits (GASB 75) on their balance sheets. Transparency in government accounting is improving, but much work still needs to be done.

Truth in Accounting recommends FACT-based budgeting and accounting, which stands for full accrual calculations and techniques. FACT-based budgeting and accounting moves beyond cash-basis

# Introduction and Background

accounting to provide more accurate and truthful budgeting and financial reporting documents. It is the gold standard in accounting.

This 15th edition of the Financial State of the States also marks the third year of the Truth in Accounting Project at the University of Denver's School of Accountancy. This partnership has brought together two organizations focused on ethical financial leadership. The collaboration between TIA and the University of Denver provides faculty and students with research and mentorship opportunities. They are increasing their understanding of government accounting at all levels as they assist in analyzing and extracting data from government financial documents to produce our flagship reports that citizens have come to value:

- The Financial State of the Union
- The Financial State of the States
- The Financial State of the Cities

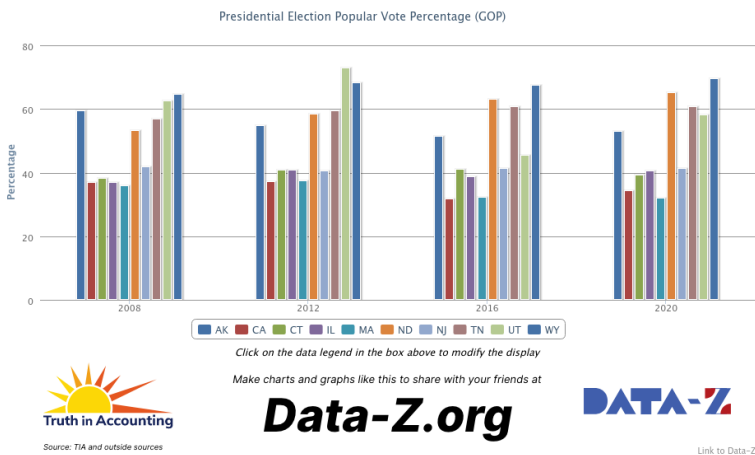
The University of Denver partnership also has propelled Truth In Accounting into a national leadership position for implementing the Financial Data Transparency Act (FDTA). The FDTA is bipartisan legislation signed into law on December 23, 2022, as part of H.R. 7776, the James M. Inhofe National Defense Authorization Act for Fiscal Year 2023. The legislation intends to make government reporting machine-readable, much like the 2009 SEC requirement for publicly traded corporations. Companies, since 2009, have been required to submit their financial statements in a machine-readable format to the SEC's Electronic Data Gathering, Analysis, and Retrieval system, EDGAR. The system provides investors and regulators with easy accessibility.

According to the FDTA, state and local government financial documents will need to be filed in a machine-readable format, modernizing government reporting. Most government financial reports are currently available only in PDF form, which results in data retrieval challenges and an unclear picture of financials. The TIA project at the University of Denver received a grant to expand machine-readable definitions to apply to different municipal reporting

# Introduction and Background

entities. We will release this report in late fall 2024.

Additionally, in the summer of 2025, Truth in Accounting, the University of Denver, and XBRL US will host the third annual national conference on the Financial Data Transparency Act at the University of Denver. The University of Denver TIA project will continue to provide leadership in this arena during the planning and implementation of this vital legislation.



# Pensions and Market Volatility

A government's net pension liability is calculated by subtracting the market value of its pension plan assets from the estimated amount of promised benefits. The net pension liability will fluctuate based on market conditions when using the market value of pension plan assets. Because the net pension liability is a component of a government's net position (assets minus liabilities), fluctuations in market values result in great volatility in the net position. To avoid such fluctuations, GASB allows governments to amortize the fluctuation in market values over time.

Truth in Accounting believes the net position should not be shielded from market fluctuations. Financial report users, especially taxpayers, must understand the reality of pension plan investments. We believe that including investments at market value in the pension liability does not cause great volatility in a government's net position. Reality does. Taxpayers need to understand this volatility and the risk governments take, which is a risk to taxpayers.

Therefore, we calculate the money needed to pay bills by using the market value of pension assets without amortizing the unrealized gains in market value. For most states in FY 2023, the value of pension investments increased dramatically because of strong markets. Thus, the resulting net pension liabilities and money needed to pay bills decreased equally dramatically.

However, there are a few states that showed an increase in pension liabilities based on when they calculated their pension balances.

An example of this is Colorado. Unlike most of the other states in this report, Colorado saw a substantial decrease in its pension investments, which caused it to move from having money available in 2022 to needing money to pay bills for 2023. The state determined its pension liability as of December 31, 2022, even though the state's fiscal year ended June 30, 2023. Colorado serves as an example of how reporting dates may skew reality. Based on the pension measurement date, the state's finances appeared to have deteriorated by \$5.6 billion. The net pension liabilities were up \$6.7 billion at the time of the report, with

# Pensions and Market Volatility

losses of 13.5 percent as of the end of December 2022. This turned around at the end of 2023 and may be reflected in next year's report.

Market volatility and risk surround pension plan investments and corresponding pension liabilities. Taxpayers can only hope that when pension plan investments need to be sold to pay for benefits, the market value of those investments will be high. If not, taxpayers may be on the hook to pay higher taxes to cover the promised benefits.

When making fiscal decisions elected officials and pension plan managers need to take market fluctuations of investments into account. In years when investment markets are performing well, pension plans most likely will have unrealized investment gains. Because a government's net pension liabilities are measured by subtracting estimated accrued benefits from the current market value of pension investments, net pension liabilities may drop. The result is that pension plans appear to be financially healthier with a high funding ratio, leading to a reported improvement in the government's financial condition. Based on those numbers, elected officials make taxing and spending decisions, including the amount of pension contributions. Recent history has demonstrated that unrealized investment gains in one year can turn into unrealized investment losses, which may quickly reverse those gains.

# Sunshine and Sinkhole States

We split the states into two groups. States that lack the necessary funds to pay their bills are called Sinkhole States, while those with enough money are called Sunshine States. In 2023, most states saw financial improvement, but 27 states did not have enough money to pay their bills.

## Top Five Sunshine States

Ranking	State	Taxpayer Surplus™
1	North Dakota	\$55,600
2	Alaska	\$55,100
3	Wyoming	\$23,500
4	Utah	\$12,100
5	Tennessee	\$9,600

## Bottom Five Sinkhole States

Ranking	State	Taxpayer Burden™
46	California*	-\$17,400
47	Massachusetts	-\$25,400
48	Illinois*	-\$37,000
49	New Jersey	-\$42,500
50	Connecticut	-\$44,300

\*Based on 2022 data

# Top 5 Sunshine States

(1) NORTH DAKOTA moved to the number one spot in our annual rankings. The state had a Taxpayer Surplus™ of \$55,600. North Dakota's financial condition increased slightly, mostly due to a decrease in its net pension liability. The state is the third-largest oil producer in the U.S., behind Texas and New Mexico. As of the start of the 2023-25 biennium, oil prices have rebounded to around \$77 per barrel, exceeding the budgeted estimate of \$70. Its largest employment sectors are healthcare, retail, and food services. The state's unemployment rate was notably low at 1.9 percent in August 2023, compared to the national rate of 3.8 percent. This all contributed to North Dakota earning an "A" grade from Truth in Accounting for 2023.

(2) ALASKA shifted down one position from 2023, moving from first to second place in our rankings. The state had a Taxpayer Surplus of \$55,100. However, unlike most of the other states in this report, Alaska saw a substantial decrease in its money available to pay its bills. This money available to pay bills decreased by \$4.8 billion. This may be primarily because of the increase in its non-expendable permanent fund balance. The Alaska Permanent Fund is a state investment fund established to save and grow a portion of Alaska's oil revenues for future generations. It funds annual dividend payments to eligible Alaska residents. Alaska's receipt of federal revenues, totaling \$5.1 billion, constituted the largest source of income, making up 52 percent of total revenues. Regardless of this development, Alaska maintains a Sunshine status, earning an "A" grade this year.

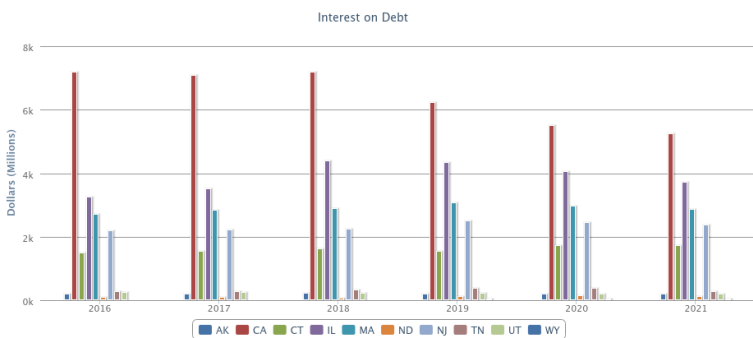
(3) WYOMING remained an "A" state in 2023. Wyoming had more than enough resources, \$5.2 billion, to pay all its bills, a \$318.6 million increase. The state had a Taxpayer Surplus of \$23,500. The state's reported revenues exceeded its expenses, but some of that was offset by an increase in its net pension debt due in part to unrealized pension investment losses of 7 percent. Revenues were boosted by a \$2.3 billion increase in investment income. This all contributed to Wyoming earning an "A" grade for 2023.

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# Top 5 Sunshine States

(4) UTAH'S taxpayers and residents benefit from some of the most responsible financial management practices in the nation. Utah has the best record among the 50 states in keeping expenses below revenues. In fact, Utah has done that every year since 2005. At the end of its most recent fiscal year, Utah had a Taxpayer Surplus™ of \$12,100. According to Utah's audited financial report, its economy continued to outperform the national average in 2023, adding 35,200 new jobs. The state experienced moderate growth compared to 2022. However, Utah's economic outlook remains positive because of its diverse economy, strong workforce, and favorable tax structure and earned another "A" grade from Truth in Accounting.

(5) TENNESSEE remained ranked number five this year, one of the top five sunshine states, with a Taxpayer Surplus of \$9,600. Tennessee had more than enough resources, \$24.1 billion, to pay all its bills, which was a \$3.2 billion improvement. While its reported revenues exceeded expenses, this gain was partially offset by an increase in the state's net pension liability. The investments in the state's closed pension plans did not perform as well in the markets as hoped and changes were made to the economic and demographic assumptions used to estimate future benefit payments.



# Bottom 5 Sinkhole States

(46) CALIFORNIA had not released its fiscal year 2023 annual financial report as of August 31, 2024. This is the fifth year in a row California has been tardy. The Government Finance Officers Association standard for timeliness is 180 days after the fiscal year-end. Truth in Accounting believes governments should release their financial reports within 100 days of the fiscal year-end. Without the 2023 financial report, citizens and elected officials are missing crucial information needed to make informed decisions regarding budgets, legislative actions, and tax collection. Based upon the state's last audited financial report for the fiscal year 2022, it had a Taxpayer Burden™ of \$17,400, earning it an "F" grade from Truth in Accounting. At that time, California needed \$260 billion to pay its bills, the most of all the states. Unfunded pensions and other employee retirement obligations continued to plague the state in 2022.

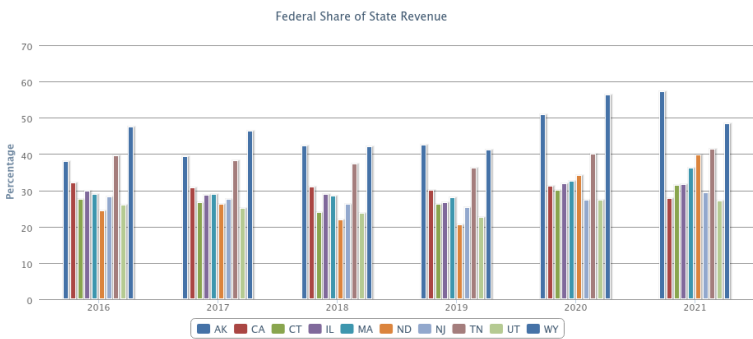
(47) MASSACHUSETTS remained near the bottom of our rankings. Its number 47 ranking is the same as last year. It needed \$74 billion more than it had to pay its bills, or \$25,400 per taxpayer, at the end of fiscal year 2023. Much of Massachusetts' debt comes from unfunded pension benefits. Unlike many states in this report whose financial condition improved, Massachusetts' financial condition deteriorated slightly in 2023. The state reported revenues were higher than expenses but this was offset mostly by an increase in the state's net pension liability because of the growth in the accrued benefits exceeding the investment income and contributions. This contributed to its "F" grade.

(48) ILLINOIS had not released its fiscal year 2023 annual financial report as of August 28, 2024. The Government Finance Officers Association standard for timeliness is 180 days after the fiscal year-end. Truth in Accounting believes governments should release their financial reports within 100 days of the fiscal year-end. Without the 2023 financial report, citizens and elected officials are missing crucial information needed to make informed decisions regarding budgets, legislative actions, and tax collection. Based upon the state's last audited financial report for the fiscal year 2022, it had a Taxpayer Burden of \$37,000, earning it an "F" grade.

# Bottom 5 Sinkhole States

(49) NEW JERSEY exchanged places with Connecticut. It is no longer in the worst position in our analysis, mostly because of changes made in the methods used to estimate its pension and retiree healthcare debt. However, it remains a bottom-five Sinkhole State for the fifteenth year in a row. The state's money needed to pay bills was more than \$157 billion. New Jersey reported higher revenues than expenses, and unfunded retiree healthcare benefits decreased primarily because of a change in the rate used to discount future benefit payments to today's values, increasing this discount rate from 2.16 percent to 3.54 percent. Additionally, demographic and assumption changes reduced the state's estimated unfunded retiree healthcare benefits by \$2.1 billion. This debt all translates to an individual Taxpayer Burden of \$42,500 and another "F" grade from Truth in Accounting.



(50) CONNECTICUT has the dubious distinction of placing last in our 2023 report. Taxpayers are on the hook for \$44,300 each for FY 2023. The total needed from taxpayers was \$64.9 billion. Connecticut remains in debt in spite of an improvement in its financial condition over last year. The state experienced an increase in revenues over expenses, and a decrease in pension liabilities. However, it moved to last place in TIA's ranking because New Jersey's calculated financial position improved. The state must do more to cut its Taxpayer Burden for long-term fiscal health. It remained an "F" state for 2023.



# State Ranking Graph

State	Taxpayer Surplus	Grade	Ranking
North Dakota	<div></div> \$55,600	A	1
Alaska	<div></div> \$55,100	A	2
Wyoming	<div></div> \$23,500	A	3
Utah	<div></div> \$12,100	A	4
Tennessee	<div></div> \$9,600	B	5
Oregon	<div></div> \$8,500	B	6
Iowa	<div></div> \$8,400	B	7
Nebraska	<div></div> \$7,500	B	8
South Dakota	<div></div> \$7,300	B	9
Idaho	<div></div> \$6,800	B	10
Minnesota	<div></div> \$6,500	B	11
Montana	<div></div> \$5,400	B	12
Virginia	<div></div> \$4,900	B	13
North Carolina	<div></div> \$4,500	B	14
Indiana	<div></div> \$3,600	B	15
Florida	<div></div> \$3,000	B	16
Oklahoma	<div></div> \$2,700	B	17
West Virginia	<div></div> \$2,600	B	18
Georgia</			

# State Ranking Graph

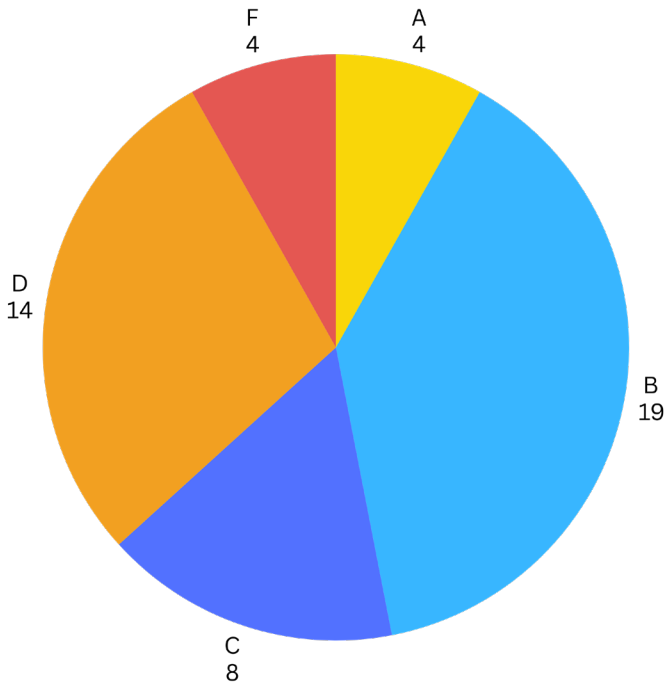
State	Taxpayer Burden	Grade	Ranking
Texas	 -\$900	C	24
Colorado	 -\$1,000	C	25
New Hamp-	 -\$1,100	C	26
Nevada	 -\$1,500	C	27
Ohio	 -\$1,600	C	28
Washington	 -\$1,900	C	29
Kansas	 -\$2,100	C	30
Maine	 -\$2,300	C	31
Alabama	 -\$5,000	D	32
New Mexico	 -\$6,500	D	33
Mississippi			

# Grading the States

Truth in Accounting's grading system for the 50 states gives greater context to each state's Taxpayer Burden™ or Taxpayer Surplus™. Based on our grading system, here are the number of states for each grade:

- A grade: Taxpayer Surplus greater than \$10,000 - 4 states
- B grade: Taxpayer Surplus between \$1 and \$9,999 - 19 states
- C grade: Taxpayer Burden between \$0 and \$4,999 - 8 states
- D grade: Taxpayer Burden between \$5,000 and \$20,000 - 14 states
- F grade: Taxpayer Burden greater than \$20,000 - 4 states

A state government receives a “C,” or passing grade, if it comes close to actually balancing its budget, which is reflected in a small Taxpayer Burden. An “A” or “B” grade is given to governments that have actually balanced their budgets and have a Taxpayer Surplus. “D” and “F” grades apply to governments with unbalanced budgets and significant Taxpayer Burdens.



# Why Is A Balanced Budget Important?

By definition, if a state has a balanced budget requirement, then spending should equal revenue during a specific year. Unfortunately, in government accounting, things are often not as they appear.

Every state except Vermont has balanced budget requirements, yet even with these rules, states have accumulated \$811 billion in money needed to pay bills. How can states rack up debt while simultaneously balancing their budgets?

States balance budgets by using accounting tricks such as the following:

- Inflating revenue assumptions

# Why Is A Balanced Budget Important?

Forty-nine states, and the 75 most populated cities have balanced budget requirements. As GASB points out, these requirements intend “to require financing and spending practices that enable governmental entities to avoid financial difficulty and to live within their means.”

Another objective of balanced budget requirements is accountability; elected officials should be accountable for the tax dollars they spend. They should not be able to shift the burden of paying for current services and benefits to future taxpayers. Former U.S. Treasury official Frank Cavanaugh said it best, “Politicians should not have the pleasure of spending (getting votes) without the pain of taxing (losing votes).”

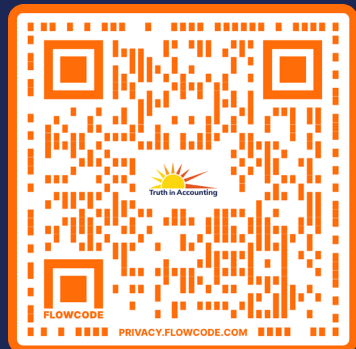
# Why Is A Balanced Budget Important?

The general fund tracks operational costs and is the largest government fund. The current way this fund is accounted for makes it impossible to know if it was balanced because, like budgets, these funds are accounted for using the cash basis method.

GASB is currently deliberating whether to continue this type of accounting. Truth in Accounting sees this accounting standard as hurting our representative form of government because it shields taxpayers and elected officials from the reality of all government expenses. We believe that the general fund and the budget should be accounted for using full accrual accounting, the same standard the Security and Exchange Commission sets for corporations.

**Help us prevent states from  
accumulating debt while claiming a  
balanced budget.**

**Support our  
mission today  
with a donation.**



# Who is GASB?

Do you wonder who establishes the accounting rules that state and local governments use? Let's take a minute to understand the governing bodies.

In early May 1972, the governing council of the American Institute of Certified Public Accountants met to review the Wheat Report by Francis M. Wheat. The report, driven by accounting-related lawsuits, recommended creating a Financial Accounting Standards Board (FASB). It also proposed establishing the Financial Accounting Foundation (FAF) to select FASB members. Later that year the Wheat Report was approved and the FAF was founded. FASB was established in 1973 to set financial accounting and reporting standards for not-for-profit organizations, as well as public and private companies. In 1984, the FAF created the Governmental Accounting Standards Board (GASB) to set accounting and financial standards for local and state governments

# Truth in Accounting's Ongoing Projects

In our continuing effort to empower citizens with the information they need to be knowledgeable participants in their governments, Truth in Accounting provides free access to truthful government data through our comprehensive online database, Data-Z.org. This platform consolidates vast information at the federal, state, and local levels, including demographic, economic, and financial data from reputable sources, such as the Census Bureau, as well as exclusive proprietary data from various government financial reports. Users can easily contextualize the numbers in our reports, compare state and city data, and create unlimited charts all while downloading them as PDFs or images. By eliminating the hassle of navigating complex government websites, Data-Z offers a single, accessible resource that fosters informed participation and promotes a more engaged, knowledgeable citizenry.

With over 700 data

# Truth in Accounting's Ongoing Projects

Truth in Accounting has been a leading advocate for greater transparency in governmental reporting for over 15 years with the release of our reports. Our efforts have had a significant impact on the landscape of public-sector financial reporting and accounting. We have successfully advanced initiatives within the GASB for improved financial reporting disclosures, including pension liabilities. More recently, our focus has included the passage of the Financial Data Transparency Act (FDTA), enacted in 2022 and now open for public comment at the Securities and Exchange Commission. This legislation requires governments to report financial data in a machine-readable format, representing a significant shift in traditional government operations and regulatory practices that have depended on archaic modes such as a PDF presentation.

It is often difficult to encourage change in such organizations. But Truth in Accounting does

# Truth in Accounting's Ongoing Projects

As we move forward, we will continue to challenge rule-making bodies such as the GASB, accounting firms, and government entities to adopt reporting practices similar to those of publicly traded companies to improve the accuracy and transparency of financial statements. Truth in Accounting remains committed to advocating for transparency and better reporting standards on behalf of citizens.

**Our projects, including this report, would not be possible without the generous support of our donors.**

Like you, they believe in the American dream. They believe the government can and should be a force for good. We are grateful for their help ensuring our voice and solutions are part of the political conversations. Join the conversation and become a donor today.

**[www.truthinaccounting.org/donate](http://www.truthinaccounting.org/donate)**

# How Timely is Your State's Financial Report

Timely financial information is crucial during government decision-making, such as budgeting. However, most states filed their 2023 annual financial reports after completing their budget process. According to the Government Finance Officers Association (GFOA), the standard for states to publish their annual reports is 180 days after the end of the fiscal year. For FY 2023, the national average for publishing these reports was 276 days.

Twenty-eight states took over 180 days to make their annual financial reports public, while 22 states produced the reports before the GFOA deadline. The least timely states were Arizona, California, Illinois, Mississippi, Nevada, and Oklahoma, which released their FY 2023 reports after our August 31, 2024 research cut-off date.

Due to these six states' delay in releasing their financial reports, we could not include the newest data in this report and were forced to rely on FY 2022 information.

Most corporate financial reports are issued within 45 days of the fiscal year's end. States face internal difficulties and obstacles in reaching this standard. However, timely financial information is critical so citizens and legislators can be knowledgeable participants in crucial decision-making processes, such as voting and budgeting.

Five Most Timely States	Days to Release
Michigan	138
Kansas	153
New York	154
North Carolina	159
Washington	160

# Timely State Reports

These states reported their finances on time according to the GFOA's standards. The following tables give the number of days each state took to publish its annual report after the end of its fiscal year.

<b>22 States Timely</b>	<b>Days to Release</b>
Michigan	138
Kansas	153
New York	154
North Carolina	159
Washington	160
Maine	166
Nebraska	166
Pennsylvania	166
North Dakota	167
Minnesota	168
Virginia	168
West Virginia	168
Idaho	173
Ohio	173
South Carolina	173
Wisconsin	173
New Hampshire	174
Tennessee	174
Arkansas	175
Iowa	175
Utah	175
Alabama	180

# Tardy State Reports

These states did not publish their financial reports within the 180-day deadline. These include Arizona, California, Illinois, Mississippi, Nevada and Oklahoma which had not released their fiscal year 2023 audited financial report as of August 31, 2024.

12 States Tardy	Days to Release
Texas	181
South Dakota	182
Louisiana	184
Indiana	202
Oregon	203
Vermont	210
Georgia	215
Colorado	217
Wyoming	224
Kentucky	242
Florida	243
Rhode Island	243

16 States Excessively Tardy (Over 250 Days)	Days to Release
Maryland	257
Missouri	262
Delaware	264
Alaska	266
Connecticut	271
Hawaii	271
New Jersey	271
New Mexico	304
Montana	308
Massachusetts	333
Arizona	***
California	***
Illinois	***
Mississippi	***
Nevada	***
Oklahoma	***

# Unfunded Retirement Liabilities

State and local governments must disclose most of their retirement liabilities on their balance sheets, including unfunded pensions and other post-employment benefits (OPEB). OPEB benefits mostly consist of retiree healthcare benefits. States have promised these retirement benefits to employees, including state workers, teachers, firefighters, and police, but most state governments still need to put more money aside to fund these benefits.

In FY 2023, total unfunded pension liabilities among the 50 states were \$840 billion. For every \$1 of promised pension benefits, the 50 states had only set aside 70 cents on average to fund these promises. Furthermore, in FY 2023, total unfunded OPEB liabilities among the 50 states were \$493 billion. For every

# Why Truthful, Transparent Financial Information is Important

A representative form of government depends on an informed electorate; however, due to current practices in accounting and budgeting, a state's true financial health is usually obscured, and citizens are deceived or, at best, misled. Without access to truthful, timely, and transparent information, how can citizens be knowledgeable participants in their governments?

Accurate accounting would require all expenses to be reported in the state's budget and financial statements when incurred, not when they are paid. Full accrual calculations and techniques, or FACT-based budgeting, incorporate all current compensation costs, including the portion of retiree benefits that employees earn every year. A lack of transparency in government finance leads to the following problems:

# Why Truthful, Transparent Financial Information is Important

While implementing GASB Statement No. 68 required state governments to report their pension liabilities on their balance sheets, the amount being reported is still inaccurate because GASB gave states the option to report the liability using the prior year's numbers.

For example, of the 46 states whose fiscal year ended June 30, 2023, all but three reported the pension liability for their major pension plans using data calculated as of June 30, 2022. By allowing states to report their pension liability using a measurement date different from the financial report's fiscal year-end, GASB is overriding the basic accounting concept that a balance sheet should be a snapshot of an entity's financial condition at a specific point in time.

Accounting standards, GASB Statement Nos. 68 and 75, brought greater transparency, requiring state and local governments to report their pension and OPEB liabilities on their balance sheets. However, another issue, worsened by GASB 68 and GASB 75, is the expanded use of confusing and misleading accounts called "deferred outflows" and "deferred inflows." These accounts distort a state's net position, financial condition, and expenses.

For example, instead of recognizing the total loss in the value of its pension plan assets as an expense during the year the loss occurred, a state increases its deferred outflows, which is on the asset side of its balance sheet. In this case, a state's net position would be inflated, and only a fraction of the loss would be included in the state's income statement.

# Recommendations

## Recommendations to citizens:

- To better understand your state's finances, visit [data-z.org](http://data-z.org) and select your state to learn about your government's true financial condition.
- Encourage your politicians to enact TIA's proposed Fiscal Transparency & Accountability Act.
- Promote accountability of your elected officials by demanding the use of FACT-based accounting, our term for Full Accrual Calculations and Techniques, in the budgeting process and putting their government's financial report in a machine-readable format, such as XBRL.

## Recommendations to elected officials:

- Sponsor TIA's Fiscal Transparency and Accountability Act. This model legislation is adaptable for any state or city and is available at [www.truthinaccounting.org](http://www.truthinaccounting.org).
- Determine the actual cost of government, including all post-employment benefit programs, which would allow you to begin the conversations on tax and spending priorities from a position of truthful financial facts.
- Protect future generations from enormous debt, and cease asserting that budgets are balanced while delaying expenses.
- To better serve your constituents, gain a more accurate picture of your government's financial condition at [www.data-z.org](http://www.data-z.org).
- Ensure that state financial information is provided to taxpayers promptly and in a machine-readable format like XBRL.
- Before starting the budgeting process, review the information in your state's prior year's annual report and TIA's Financial State of the States report.

# Recommendations

Recommendations to government financial report preparers:

- Release financial reports within 100 days of the fiscal year-end.
- Use pension and OPEB data calculated as of the government's annual fiscal year-end report in its annual financial report, even if this delays its release.
- Make financial reports easily accessible online in a searchable format such as XBRL.
- Include a net position not distorted by misleading and confusing deferred items.
- Require both state and retirement system annual reports to be audited by an outside CPA firm.

Recommendations to standard setters:

- Require governments to calculate their net pension and OPEB liabilities based upon measurement dates, which are the same as a government's financial report's fiscal year-end.
- Modify GASB 68, 75, and other standards to eliminate the use of deferred outflows and inflows.
- Implement FACT-based accounting for governmental funds, including the general fund.

# Methodology

The financial information in our reports comes from state annual comprehensive financial and retirement plan reports. TIA researchers use a systematic and holistic approach to determine the condition of government finances. Each number is reviewed multiple times for its validity.

Our approach compares a government's bills, including those related to retirement systems, to the government assets available to pay these bills. However, we exclude restricted and capital assets, such as buildings, infrastructure, and land, because it is not prudent, nor often even possible, to sell long-term assets to pay short-term bills.

To simplify government finances, we break it down to a per-taxpayer level and calculate a single dollar amount called a Taxpayer Burden™

# Methodology

TIA is the only organization that comprehensively analyzes each state's financial condition because we include its assets available to pay bills and all pension and retiree healthcare liabilities.

## Acknowledgements

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# Financial State of Alabama

Money  
Needed

\$7.9 billion



Taxpayer  
Burden™

\$5,000



Alabama, like most other states, improved its financial condition in 2023. This is a positive development, and Truth in Accounting applauds the state’s commitment to improving its fiscal solvency. The state increased its money available to pay bills by \$1.9 billion. However, Alabama still needed \$7.9 billion to pay all its bills.

According to the 2023 Alabama audited financial report, tax revenues decreased by \$1.1 million, less than one percent, mainly because of economic factors. Income taxes fell by \$229 million, a three percent drop because of lower taxpayer income, while sales and use taxes increased by \$127 million, or three percent, driven by higher consumer spending. Federal grants, including those from the CARES Act, fell by \$251 million, contributing to the decline. Unrestricted investment earnings saw a significant rise of \$1.4 billion, thanks to a better-performing stock market. Additionally, certain spending areas remained relatively flat, which helped the state to avoid overspending during the economic recovery period.

# Alabama's Financial Facts

Financial  
Grade



Ranking

32 out of 50



- Alabama had \$18.9 billion available to pay \$26.8 billion worth of bills.
- The outcome was a \$7.9 billion shortfall, which breaks down to a burden of \$5,000 per taxpayer.
- Alabama reported a slight tax revenue decline, with income taxes dropping because of lower incomes, but offset by higher sales taxes and increased investment earnings.

## The State's Bills Exceeded Its Assets

Total Assets	\$79,471,754,000
Minus: Capital Assets	-\$36,287,552,000
Restricted Assets	-\$24,265,417,000
Assets Available to Pay Bills	\$18,918,785,000
Minus: Total Bills*	\$26,833,643,000
Money needed to pay bills	\$7,914,858,000
Each taxpayer's share of this burden	\$5,00

# Financial State of Alaska

Money  
Available  
**\$16.1 billion**



Taxpayer  
Surplus™  
**\$55,100**



Unlike most of the other states in this report, Alaska saw a substantial decrease in its money available to pay its bills. This money available to pay bills decreased by \$4.8 billion, in large part because of the increase in its non-expendable permanent fund balance. The Alaska Permanent Fund is a state investment fund established to save and grow a portion of Alaska’s oil revenues for future generations. It funds annual dividend payments to eligible Alaska residents.

Alaska’s receipt of federal revenues, totaling \$5.1 billion, constitute the largest source of income, making up 52 percent of total revenues. Alaska’s average unemployment rate was 3.7 percent, down from the previous year and below its five-year average of 5.8 percent.



# Alaska's Financial Facts

Financial  
Grade



Ranking

2 out of 50



- Alaska had \$29 billion available to pay \$12.9 billion worth of bills.
- The outcome was a \$16.1 billion surplus, which breaks down to \$55,100 per taxpayer.
- Alaska experienced a 3.7 percent average unemployment rate, down from the previous year and below the five-year average of 5.8 percent.

## The State's Assets Exceeded Its Bills

Total Assets	\$115,547,689,000
Minus: Capital Assets	-\$13,022,599,000
Restricted Assets	-\$73,550,973,000
Assets Available to Pay Bills	\$28,974,117,000
Minus: Total Bills*	\$12,860,974,000
Money available to pay bills	\$16,113,143,000

# Financial State of Arizona

Money Available  
**\$5 billion**

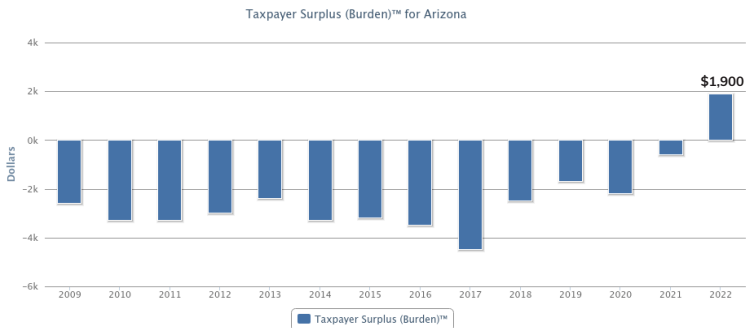


Taxpayer Surplus™  
**\$1,900**



As of August 31 2024, Arizona had not released its fiscal year 2023 annual financial report. This is the third year in a row Arizona has been tardy. Based upon the state’s last audited financial report for the fiscal year 2022, it had a Taxpayer Burden of \$1,900, earning it a “B” grade from Truth in Accounting. At that time, Arizona needed \$5 billion to pay its bills. Unfunded pensions and other employee retirement obligations continued to plague the state in 2022, and we expect the same occurred in 2023.

Based upon the state’s outdated data, in 2022, the state had only set aside 75 cents for every dollar of promised pension benefits and 38 cents for every dollar of promised retiree health care benefits. Predicting Arizona’s current economic condition is difficult due to many factors. Stock market returns may have boosted the value of retirement systems’ investments on paper, yet inflationary pressures have concurrently driven up expenses. Despite previously high employment figures, recent reports indicate a slowdown in job growth.



# Arizona's Financial Facts

Financial  
Grade



Ranking

20 out of 50



# Financial State of Arkansas



Money Available

\$1.1 billion

Taxpayer Surplus™

\$1,100

# Arkansas' Financial Facts

Financial  
Grade



Ranking

21 out of 50

# Financial State of California

Money  
Needed  
**\$260.3 billion**



Taxpayer  
Burden™  
**\$17,400**



# California's Financial Facts

Financial  
Grade



Ranking

46 out of 50



# Financial State of Colorado

Money  
Needed  
**\$2.4 billion**



Taxpayer  
Burden™  
**\$1,000**



# Colorado's Financial Facts

Financial  
Grade



Ranking

25 out of 50



# Financial State of Connecticut

Money  
Needed  
**\$64.9 billion**



Taxpayer  
Burden™  
**\$44,300**



# Connecticut's Financial Facts

## Financial Grade



## Ranking

50 out of 50



# Financial State of Delaware

Money  
Needed  
**\$6.2 billion**



Taxpayer  
Burden™  
**\$15,400**



# Delaware's Financial Facts

## Financial Grade



## Ranking

44 out of 50



# Financial State of Florida

Money Available  
**\$25.1 billion**



Taxpayer Surplus™  
**\$3,000**



# Florida's Financial Facts

Financial  
Grade



Ranking

16 out of 50



# Financial State of Georgia

Money Available  
**\$8.8 billion**



Taxpayer Surplus™  
**\$2,400**



# Georgia's Financial Facts

Financial  
Grade



Ranking

19 out of 50



# Financial State of Hawaii

Money  
Needed  
**\$8.9 billion**



Taxpayer  
Burden™  
**\$16,500**



# Hawaii's Financial Facts

Financial  
Grade



Ranking

45 out of 50



# Financial State of Idaho

Money Available  
**\$4.7 billion**



Taxpayer Surplus™  
**\$6,800**



# Idaho's Financial Facts

## Financial Grade



## Ranking

10 out of 50



# Financial State of Illinois

Money  
Needed  
**\$175.4 billion**



Taxpayer  
Burden™  
**\$37,000**





# Financial State of Indiana

Money Available  
**\$9 billion**



Taxpayer Surplus™  
**\$3,600**



# Indiana's Financial Facts

Financial  
Grade



Ranking

15 out of 50



# Financial State of Iowa

Money Available  
**\$9.9 billion**



Taxpayer Surplus™  
**\$8,400**



# Iowa's Financial Facts

Financial  
Grade



Ranking

7 out of 50



























































































































































